

**CERTIFIED PUBLIC ACCOUNTANTS | BUSINESS & FINANCIAL ADVISORS** 

# **Metro Narcotics Agency**

Financial Statements and Independent Auditors' Report

June 30, 2008

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#### Metro Narcotics Agency June 30, 2008

#### **BOARD OF DIRECTORS**

The Board of Directors, none of whom are employed by the Metro Narcotics Agency for the year ended June 30, 2008, are:

Harry Romero Chairman **Todd Garrison** Vice Chairman **Brian Haines Board Member** Terrence Moore **Board Member** Robert Gomez **Board Member** Dolores Archuleta **Board Member** Susana Martinez **Board Member Dolores Saldana-Caviness Board Member** 



#### Independent Auditors' Report

Mr. Hector Balderas, State Auditor of New Mexico and the Board of Directors of the Metro Narcotics Agency

We have audited the accompanying financial statements of the governmental activities and each major fund of the Metro Narcotics Agency (Metro) as of and for the year ended June 30, 2008, which collectively comprise Metro's basic financial statements, as listed in the table of contents. We have also audited the budget comparison statements in the statements of revenues, expenditures and changes in fund balance—budget and actual, as listed in the table of contents. These financial statements are the responsibility of Metro's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the governmental activities and each major fund of Metro as of June 30, 2008, and the respective changes in financial position and budgetary comparisons for the general fund and each major special revenue fund for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our report dated November 26, 2008, on our consideration of Metro's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

The accompanying management's discussion and analysis is not a required part of the basic financial statements but is supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Metro's basic financial statements. The accompanying schedules of pledged collateral and deposit accounts and investments are presented for purposes of additional analysis and are not a required part of the basic financial statements. These schedules have been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, are fairly stated in all material respects in relation to the basic financial statements taken as a whole.



November 26, 2008

#### Management's Discussion and Analysis For the Year Ended June 30, 2008

The management discussion and analysis for the Metro Narcotics Agency ("Metro" or "Metro Narcotics") presents an overview of the financial performance during the year ended June 30, 2008. It is intended to be read in conjunction with the financial statements, which follow this section.

Metro Narcotics operates under a joint powers agreement between city, county, state, and university law enforcement agencies to provide intervention and prosecution of drug and drug related activities. It is the mission of the organization to improve the quality of life for the citizens of the city of Las Cruces, New Mexico and Dona Ana County by working to rid the community of illegal drugs and to bring to prosecution those responsible for the distribution and trafficking of illegal drugs and contraband.

The board of directors and its management value fiscal and programmatic accountability. Metro is the steward for contributions from participating governments and grant dollars, and operates as a governmental fund.

#### **Financial Highlights**

- During the year, net assets of Metro Narcotics' governmental activities decreased by \$146,278.
- Revenues of Metro's governmental activities were \$1,181,531 in 2008 and \$1,180,195 in 2007.
- Expenditures of Metro's governmental activities were \$1,327,809 in 2008 and \$1,287,897 in 2007.

#### **Overview of Financial Statements**

This annual report consists of four parts:

- 1. Management's discussion and analysis.
- 2. The basic financial statements.
- 3. Notes to the basic financial statements.
- 4. Supplementary information

The basic financial statements combine the fund and organization-wide financial statements.

#### **Organization-Wide Statements**

The statement of net assets and the statement of activities are organization-wide, providing both long-term and short-term information about Metro's overall financial status. The organization-wide financial statements are designed to provide readers with a broad overview of Metro's finances, in a manner similar to a private-sector business.

#### Management's Discussion and Analysis For the Year Ended June 30, 2008

The statement of net assets presents information on all of Metro's assets and liabilities, with the difference between the two reported as net assets. Over time, increases or decreases in net assets serve as a useful indicator of whether the financial position of the organization is improving or deteriorating.

The statement of activities presents information showing how Metro's net assets changed during the most recent fiscal year. All changes in net assets are reported when the underlying event giving rise to the change occurs, regardless of timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (i.e., accrued leave).

#### Fund Financial Statements

The governmental fund balance sheet and the statement of revenues, expenditures, and changes in fund balance are fund financial statements that provide detailed information about the most significant funds—not Metro Narcotics as a whole. Most of Metro's basic services are reported in the general fund.

The governmental fund focuses on how cash and other financial assets flow in and out, and the balances left at year-end that are available for spending. Consequently, the governmental fund provides a detailed short-term view that helps determine whether there are more or fewer financial resources that can be spent in the near future to finance Metro's programs.

The financial statements also include notes that explain some of the information in the financial statements and provide more detail. The statements are followed by a section of supplementary information that compares the actual and budgetary revenues and expenditures.

#### Fiscal Agent

The City of Las Cruces is the fiscal agent for Metro Narcotics. As fiscal agent, the City establishes funds to control and manage money for a particular purpose, or in order to demonstrate that it is meeting legal responsibilities for using certain grants and other money.

#### Management's Discussion and Analysis For the Year Ended June 30, 2008

#### Financial Analysis of Metro Narcotics as a Whole

*Net Assets*. The governmental net assets decreased to \$1,356,059 in FY 08 from \$1,502,337 in FY 07.

Table 1 summarizes the net assets for its governmental activities.

#### Table 1 Metro Narcotics' Net Assets As of June 30,

	2008	2007
Current assets Capital assets, net	\$ 1,130,369 260,811	\$ 1,194,581 365,756
Total assets	\$ 1,391,180	\$ 1,560,337
Current and other liabilities	\$ 35,121	\$ 58,000
Total liabilities	35,121	58,000
Net Assets		
Invested in capital assets, net of related debt	260,811	365,756
Restricted for seized assets	854,164	846,360
Unrestricted	241,084	290,221
Total net assets	1,356,059	1,502,337
Total liabilities and net assets	<b>\$ 1,391,180</b>	\$ 1,560,337

#### Management's Discussion and Analysis For the Year Ended June 30, 2008

*Changes in Net Assets*. Total revenues for the year ended June 30, 2008, were \$1,818,531 compared with expenses of \$1,327,809. Total revenues for the year ended June 30, 2007, were \$1,180,195 compared with expenses of \$1,287,897.

Table 2 summarizes the changes in net assets for the year.

Table 2 Changes in Net Assets For the Year Ended June 30,

	2008			2007
Revenues				
Program revenues				
Operating grants	\$	790,433	\$	746,829
Charges for services		341,500		331,967
General revenue				
Other revenues		18,870		52,192
Investment income		30,728		49,207
Total revenue		1,181,531		1,180,195
Expenses-law enforcement		1,327,809		1,287,897
Change in net assets		(146,278)		(107,702)
Net assets, beginning of year		1,502,337		1,610,039
Net assets, end of year	\$	1,356,059	\$	1,502,337

*Grant Activities*. Grants awarded for fiscal year 2008 included a grant for \$739,329 that pays for facility rental and other operating costs. A balance of \$14,027 from this grant will be expended in fiscal year 2009.

*Budgetary Information*. The board of directors approves budgets and, when necessary, revisions to existing budgets. Metro makes every effort to ensure operational and grant expenditures do not exceed funds available. Tables 3 and 4 summarize the variance between the budgeted and actual expenditures at June 30, 2008 and 2007, respectively.

#### Management's Discussion and Analysis For the Year Ended June 30, 2008

Table 3
Budgetary Comparison – Aggregate of All Funds
Year Ended June 30, 2008

	Budget								Percent	
		Original	Final			Actual		Variance	Variance	
Revenues										
Operating grants	\$	794,688	\$	799,076	\$	790,433	\$	(8,643)	-1%	
Charges for services		341,500		341,500		341,500		-	0%	
Investment income		-		35,000		30,728		(4,272)	-12%	
Other	_	_		-		18,870		18,870	0%	
Total revenue		1,136,188		1,175,576		1,181,531		5,955	1%	
Expenditures										
Law enforcement		1,136,188		1,314,972		1,222,864		92,108	7%	
Capital outlay		-		8,187		-		8,187	100%	
Total expenditures	_	1,136,188		1,323,159		1,222,864		100,295	8%	
Revenues under expenditures	\$		\$	(147,583)	\$	(41,333)	\$	106,250	72%	

In fiscal year 2008 the differences between the original budget and the final budget result from increases in law enforcement activities. The differences between the final budget and the actual results are related to the sale of capital assets in the amount of \$12,150 that was not included in the budget, and decreased activities in law enforcement of \$65,019.

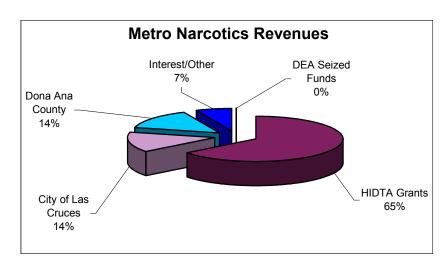
Table 4
Budgetary Comparison – Aggregate of all Funds
Year Ended June 30, 2007

	Budget						Percent		
		Original	Final			Actual		Variance	Variance
Revenues									
Operating grants	\$	985,814	\$	769,772	\$	746,829	\$	(22,943)	-3%
Charges for services		300,000		335,227		331,967		(3,260)	-1%
Investment income		-		-		49,207		49,207	0%
Other		78,606				52,192		52,192	0%
Total revenue	_	1,364,420		1,104,999		1,180,195		75,196	7%
Expenditures									
Law enforcement		1,356,947		1,110,999		1,060,843		50,156	5%
Capital outlay		175,304		264,000		270,436		(6,436)	-2%
Total expenditures		1,532,251		1,374,999		1,331,279		43,720	3%
Revenues under expenditures	\$	(167,831)	\$	(270,000)	\$	(151,084)	\$	118,916	44%

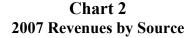
#### Management's Discussion and Analysis For the Year Ended June 30, 2008

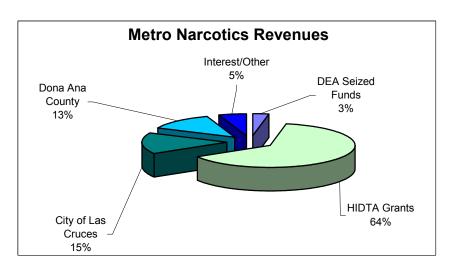
In fiscal year 2007, differences between the original budget and the final budget result from decreases in anticipated grant awards. Differences between the final budget and the actual relate to the receipt of seized funds in the amount of \$28,993, investment income in the seized assets fund in the amount of \$49,207 and sale of seized assets in the amount of \$15,250.

Charts 1 and 2 show the revenues by source for fiscal years 2008 and 2007, respectively.



**Chart 1 - 2008 Revenues by Source** 





#### Management's Discussion and Analysis For the Year Ended June 30, 2008

#### **Capital Assets**

Capital Assets—As of June 30, 2008, the organization's capital assets totaled \$260,811 net of accumulated depreciation of \$720,602. As of June 30, 2007, the organization's capital assets totaled \$365,756 net of accumulated depreciation of \$615,657.

Table 5 provides details of the net capital assets.

Table 5
Capital Assets and
Accumulated Depreciation
For the Year Ended June 30,

		2008	2007		
Seized equipment	\$	431,304	\$	431,304	
HIDTA equipment		550,109		550,109	
Total equipment		981,413		981,413	
Accumulated depreciation		(720,602)		(615,657)	
	<u>\$</u>	260,811	\$	365,756	

Metro capitalizes assets with an acquisition cost of \$500 or more and a useful life of greater than one year. During fiscal year 2008, Metro did not purchase any equipment while equipment purchases totaled \$270,436 in fiscal year 2007.

#### **Economic Outlook**

Changes in the general economic conditions for the City of Las Cruces and the surrounding area influence the Agency. The regional area, while still experiencing an expanding economy, has not been immune from national economic conditions. Following is a table that contains a number of economic variables that underscore the mixed performance of the region during the last two fiscal years. The trends show growth in employment and population. The construction industry has shown a sharp drop in fiscal year 2008.

# Metro Narcotics Agency Management's Discussion and Analysis

For the Year Ended June 30, 2008

Table 6
Las Cruces Economic Indicators

	Fiscal Year			Char	ige
Item	2	2008	2007	Number	Percent
Total Employment (MSA)*		68,625	67,483	1,142	1.7%
Single Family Building Permits		675	1,294	(619)	-47.8%
Total Permit Valuation (Millions)	\$	184.8	\$ 316.0	\$ (131.2)	-41.5%
Population Estimate**		89,722	86,160	3,562	4.1%

<sup>\*</sup> Preliminary - Data for Metropolitan Statistical Area

For fiscal year 2009 the economic assumptions call for marked slowdown in growth. The recent past has seen exceptional growth fueled by rapid construction activity centered around residential housing. This changed in fiscal year 2008 in response to national conditions. The outlook calls for overall construction activity to decelerate further to a level that is more in balance between population growth and construction activity. While residential construction will remain sluggish, commercial activity will show gains.

In summary, the regional area is well positioned to benefit when the economy returns to expansionary mode over the next 18 months.

#### **Contacting the Financial Management**

The financial report is designed to provide the community and others with a general overview of Metro Narcotics' finances and demonstrate the organization's accountability for the money it receives. Questions about this report or requests for additional information may be addressed to the Chairman of the Metro Narcotics Board at:

Metro Narcotics Board of Supervisors 217 E. Picacho Las Cruces, NM (505) 528-4200

<sup>\*\*</sup> Census Bureau Estimates as of July 1



## Metro Narcotics Agency Statement of Net Assets and Governmental Funds Balance Sheet June 30, 2008

		Seized Assets Fund		
Assets				
Current assets				
Cash and cash equivalents	\$	159,285	\$	-
Restricted cash and cash equivalents		-		854,164
Due from grant fund		106,210		-
Due from other governments		-		-
Total current assets		265,495		854,164
Capital assets - equipment, net		-		-
Total assets	\$	265,495	\$	854,164
Liabilities				
Current liabilities				
Due to Metro general fund	\$	=	\$	-
Accounts payable		19,762		-
Accrued payroll liabilities		4,649		-
Total current liabilities		24,411		
Fund Balance/Net Assets				
Reserved for seized assets		_		854,164
Unreserved		241,084		-
Total fund balance		241,084		854,164
Total liabilities and fund balance	\$	265,495	\$	854,164

Net assets

Invested in capital assets

Restricted for seized assets

Unrestricted

Total net assets

Total liabilities and net assets

					Statement			
Grant				djustments	of			
	Fund		Total	(Note 10)	Net Assets			
\$	-	\$	159,285	\$ -	\$	159,285		
	-		854,164	-		854,164		
	-		106,210	(106,210)		-		
	116,920		116,920	 		116,920		
	116,920		1,236,579	(106,210)		1,130,369		
			-	 260,811		260,811		
\$	116,920	\$	1,236,579	\$ 154,601	\$	1,391,180		
\$	106,210	\$	106,210	\$ (106,210)	\$	-		
	8,162		27,924	-		27,924		
	2,548		7,197	 		7,197		
	116,920		141,331	 (106,210)		35,121		
	-		854,164	(854,164)		-		
			241,084	 (241,084)				
			1,095,248	 (1,095,248)	-			
\$	116,920	\$	1,236,579					
				260,811		260,811		
				854,164		854,164		
				241,084		241,084		
				260,811		1,356,059		
				\$ 154,601	\$	1,391,180		

## Metro Narcotics Agency Statement of Activities and Governmental Funds Revenues, **Expenditures, and Changes in Fund Balances** For the Year Ended June 30, 2008

	General Fund	Seized Assets Fund
Revenues		
Operating grants	\$ 28,229	\$ -
Charges for services	341,500	-
Investment earnings (loss)	(2,660)	33,388
Other revenues	6,720	12,150
Total revenues	373,789	45,538
Expenditures/Expenses		
Current - law enforcement activities		
Personnel	164,406	-
Repairs and maintenance	65,280	-
Building rental	-	-
Services	91,655	15,005
Supplies	11,021	22,729
Insurance	83,741	-
Other	6,823	-
Depreciation		
Total expenditures/expenses	422,926	37,734
Revenues over (under) expenditures/expenses	(49,137)	7,804
Fund balances/net assets, beginning of the year	290,221	846,360
Fund balances/net assets, end of the year	\$ 241,084	\$ 854,164

Grant Fund	Total	Adjustments (Note 10)	Statement of Activities
 Tulia	10111	(11010 10)	7100171005
\$ 762,204	\$ 790,433 341,500	\$ -	\$ 790,433 341,500
_	30,728	_	30,728
_	18,870	_	18,870
762,204	1,181,531		1,181,531
135,020	299,426	-	299,426
726	66,006	-	66,006
524,274	524,274	-	524,274
62,614	169,274	-	169,274
26,103	59,853	-	59,853
-	83,741	-	83,741
13,467	20,290	-	20,290
		104,945	104,945
 762,204	1,222,864	104,945	1,327,809
-	(41,333)	(104,945)	(146,278)
 	1,136,581	365,756	1,502,337
\$ _	\$ 1,095,248	\$ 260,811	\$ 1,356,059

## Metro Narcotics Agency Statement of Revenues, Expenditures, and Changes in Fund Balance **Budget and Actual—General Fund** For the Year Ended June 30, 2008

						Var	iance with
						Fina	ıl Budget -
		Budgeted	Am	ounts		F	ositive
	(	Original		Final	Actual	(N	legative)
Revenues							
Charges for services	\$	341,500	\$	341,500	\$ 341,500	\$	-
Operating grants		-		28,228	28,229		1
Other revenue		-		-	6,720		6,720
Investment earnings (loss)		-			 (2,660)	-	(2,660)
Total revenues		341,500		369,728	 373,789		4,061
Expenditures							
Current - law enforcement activities							
Personnel		106,260		224,288	164,406		59,882
Repairs and maintenance		38,500		72,683	65,280		7,403
Services		99,661		95,861	91,655		4,206
Supplies		14,815		13,065	11,021		2,044
Insurance		71,014		83,741	83,741		-
Other		11,250		6,390	 6,823		(433)
Total expenditures		341,500		496,028	422,926		73,102
Change in fund balance		-		(126,300)	(49,137)		77,163
Fund balance, beginning of the year		290,221		290,221	 290,221		
Fund balance, end of the year	\$	290,221	\$	163,921	\$ 241,084	\$	77,163

## **Metro Narcotics Agency**Statement of Revenues, Expenditures, and Changes in Fund Balance **Budget and Actual—Seized Assets Fund** For the Year Ended June 30, 2008

	Budgeted Amounts Original Final					Actual	Fina P	ance with l Budget - ositive egative)
_		Jugillai		1 IIIQI		Actual	(11	cgative)
Revenues								
Investment earnings	\$	-	\$	35,000	\$	33,388	\$	(1,612)
Other revenues		-		-		12,150		12,150
Total revenues				35,000		45,538		10,538
Expenditures								
Current - law enforcement activities								
Services		-		15,006		15,005		1
Supplies		-		33,090		22,729		10,361
Capital outlay				8,187		_		8,187
Total expenditures				56,283		37,734		18,549
Change in fund balance		-		(21,283)		7,804		29,087
Fund balance, beginning of the year		846,360		846,360		846,360		
Fund balance, end of the year	\$	846,360	\$	825,077	\$	854,164	\$	29,087

#### Statement of Revenues, Expenditures, and Changes in Fund Balance Budget and Actual—Grant Fund For the Year Ended June 30, 2008

		Budgeted	Amo	ounts		Final	ance with Budget - ositive
	Original Final				Actual	(N	egative)
Revenues							
Operating grants	\$	794,688	\$	770,848	\$ 762,204	\$	(8,644)
Total revenues		794,688		770,848	762,204		(8,644)
Expenditures							
Current - law enforcement activities							
Personnel		147,970		141,899	135,020		6,879
Repairs and maintenance		9,818		726	726		-
Building rental		505,637		524,274	524,274		-
Services		80,263		64,000	62,614		1,386
Supplies		30,500		26,103	26,103		-
Other		20,500		13,846	13,467		379
Total expenditures		794,688		770,848	762,204		8,644
Change in fund balance		-		-	-		-
Fund balance, beginning of the year					 		
Fund balance, end of the year	\$		\$		\$ -	\$	

Notes to Financial Statements June 30, 2008

#### 1) Summary of Significant Accounting Policies

**Reporting Entity**—The Metro Narcotics Agency (Metro) is an organization formed by a joint powers agreement between the City of Las Cruces, the County of Dona Ana, the Regents of New Mexico State University and the New Mexico State Police Department. The Agency is governed by a nine member board comprised of members from the City of Las Cruces, Dona Ana County, the District Attorney's Office, New Mexico State University Police, and the New Mexico State Police.

The City of Las Cruces is the fiscal agent for Metro and accounts for its resources as agency funds. Metro does not have any component units.

Basis of Presentation, Measurement Focus and Basis of Accounting—The accompanying financial statements have been prepared in accordance with the accounting principles generally accepted in the United States of America (GAAP) as applied to governmental units.

Government-Wide—The government-wide financial statements are reported using the economic resources measurement focus. The government-wide financial statements are reported using the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash flows take place. Metro has elected to apply FASB statements and interpretations of the Financial Accounting Standards Board issued on or before November 30, 1989, Accounting Principles Board Opinions, and Accounting Research Bulletins, unless those pronouncements conflict with GASB pronouncements. Metro has also elected to apply FASB Statements and Interpretations issued after November 30, 1989, unless those pronouncements conflict with GASB pronouncements.

Nonexchange transactions, in which Metro gives (or receives) value without directly receiving (or giving) equal value in exchange, include grants and donations. Revenue from grants and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied.

Governmental Fund Financial Statements—Governmental funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized when measurable and available. Metro considers all revenues reported in the governmental funds to be available if the revenues are collected within sixty days after year-end. Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long-term debt, claims and judgments, and compensated absences, which are recognized as expenditures to the extent they have matured. General capital asset acquisitions are

#### Notes to Financial Statements June 30, 2008

#### 1) Summary of Significant Accounting Policies — continued

Basis of Presentation, Measurement Focus and Basis of Accounting — continued

reported as expenditures in governmental funds. Proceeds of general long-term debt and acquisitions under capital leases are reported as other financing sources.

Metro reports the following major governmental funds:

- General Fund—The general fund accounts for all financial resources except those required to be accounted for in another fund.
- Seized Assets Fund—The seized assets fund accounts for the proceeds of seized assets received from other law enforcement agencies. In accordance with terms of the Metro joint powers agreement, proceeds received from the sale of seized property are restricted for uses allowed under the Guide to Equitable Sharing of Federally Forfeited Property for State and Local Law Enforcement Agencies (the "Guide").
- Grant Fund—The grant fund accounts for the proceeds of specific revenue sources legally restricted to expenditures for specific purposes. Federal and state grants and contracts are accounted for in this fund.

#### Cash and Cash Equivalents

Metro participates in a pool of cash and investments with the Treasurer of the City of Las Cruces. All pooled cash and investments are fully insured or collateralized.

#### Capital Assets

Capital assets are recorded at cost or, in the case of donated assets, at fair value at the date of receipt and are depreciated over the estimated useful lives of the related assets. The initial purchase of software meeting Metro's capital asset definition is capitalized; however, periodic costs for software upgrades are not capitalized due to the rapid change in technology. Depreciation is computed using the straight-line method over estimated useful lives of four to ten years. Metro capitalizes items purchased with grants funded by the High Intensity Drug Trafficking Act that have a unit cost of \$500 or more and an estimated useful life of greater than one year. However, items purchased with other than grant money are only capitalized when they have a net cost of more than \$5,000 and an estimated useful life of greater than one year.

#### Seized Assets

Seized assets are recorded at the estimated fair market value upon receipt.

#### Notes to Financial Statements June 30, 2008

#### 1) Summary of Significant Accounting Policies — continued

Basis of Presentation, Measurement Focus and Basis of Accounting — continued

#### Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities, the disclosure of contingent assets and liabilities at the date of the financial statements, and the reported amounts of revenue and expenses during the reporting period. Actual results could differ from those estimates.

#### **Budgets**

Metro's budget is prepared on a basis consistent with accounting principles generally accepted in the United States of America (GAAP), using an estimate of anticipated revenues and expenditures. The annual budget is prepared for the general fund, the seized assets fund, and the grant fund. Accordingly separate budgetary statements for individual funds are presented.

#### 2) Cash and Cash Equivalents

Metro participates in a pool of cash and investments maintained by the Treasurer of the City of Las Cruces. Pooled cash and investments are reported at fair value.

Cash and investments consist of the following at June 30, 2008:

Equity in City of Las Cruces cash and investment pool	\$ 918,287
Metro Narcotics Agency money market account and petty cash	95,162
Total cash and cash equivalents	\$ 1,013,449

Cash and cash equivalents are reported on the statement of net assets as follows:

Cash and cash equivalents	\$ 159,285
Restricted cash and cash equivalents	 854,164
Total	\$ 1,013,449

#### Notes to Financial Statements June 30, 2008

#### 2) Cash and Cash Equivalents — continued

The City of Las Cruces cash and investment pool consists of the following:

Carrying amount of bank deposits	\$ (1,985,360)
Investments	128,721,760
Accrued interest	365,028
Total cash and investment pool	\$ 127,101,428

#### Bank Balance of Deposits

Custodial Credit Risk – Deposits. Custodial credit risk is the risk that in the event of a bank failure, the government's deposits may not be returned to it. The City's investment ordinance requires collateralization of 50% of the uninsured portion of the City's deposits with financial institutions. Securities pledged by financial institutions are accepted at market value, except obligations of the state of New Mexico and its subdivisions, which are accepted at par value. As of June 30, 2008, the total bank balance of the City's and Metro's deposits was insured by FDIC or collateralized by securities held in trust by a third-party bank for the depository bank in the City's name, and thus was not exposed to custodial credit risk.

#### Investments

The City's investment policy allows investment in: a) U.S. Treasury obligations; b) U.S. government agency and instrumentality obligations; c) repurchase agreements whose underlying securities and/or collateral consist of allowed investments described in (a) or (b) above; d) commercial paper rated not less than A-1, P-1, F-1, or equivalent by a nationally recognized rating agency; e) pooled funds maintained by the State Treasurer; and f) mutual funds whose portfolios consist solely of allowed investments. In addition, the City may invest money identified as long-term in the pools of the New Mexico State Investment Council subject to annual review and approval by the City Council.

As of June 30, 2008, investments in the City's pool were the following:

		Weighted Avg
Investment Type	Fair Value	Maturity (Yrs)
Pooled investments		
Money market funds	\$ 21,519,656	0.07
Commercial paper	19,451,144	0.12
U.S. agency discount notes	32,802,250	0.24
U.S. agency coupon bonds	34,340,820	1.34
Collateralized mortgage obligations	4,505,020	1.23
U.S. Treasury Notes	16,102,870	1.28
Total pooled investments	\$ 128,721,760	0.65

#### Notes to Financial Statements June 30, 2008

#### 2) Cash and Cash Equivalents — continued

#### <u>Investments</u> — continued

Interest Rate Risk. The City's general investment policy is to apply the prudent investor rule to manage its exposure to declines in fair values. One of the ways that the City manages its exposure to interest rate risk is by purchasing a combination of relatively shorter term investments and by timing cash flows from maturities so that a portion of the portfolio is maturing or coming close to maturity evenly over time as necessary to provide the cash flow and liquidity needed for operations.

Credit Risk. The City's investment policy lists the criteria for selecting investments and the order of priority as follows: 1) safety; 2) liquidity; and 3) yield. As of June 30, 2008, the City's investments in the senior unsecured debt and short-term discount notes of U.S. agencies were rated AAA and A-1+, respectively, by Standard & Poor's and Aaa and P-1 by Moody's Investors Service. Mortgage-based securities issued by U.S. agencies were rated AAA by Standard & Poor's and Aaa by Moody's. Positions in commercial paper were rated P-1 by Moody's, A-1 or A-1+ by Standard & Poor's, and F-1+ or not rated by Fitch Ratings. The City's money market fund investments were rated AAAm by Standard & Poor's and/or Aaa by Moody's.

Custodial Credit Risk. For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the City will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The City's investment policy requires that securities held in street name with a broker or dealer be insured, and that all other securities be held by the City or a third-party safekeeping financial institution acting as trustee for the City. All of the City's securities are held by a third-party financial institution in the City's name.

Concentration of Credit Risk. The City's formal investment policy places no limit on the amount the City may invest in any one issuer. As of June 30, 2008, 5% of the City's investment pool was in Federal Farm Credit Bank (FFCB), 31% in Federal Home Loan Mortgage Corporation (FHLMC), and 14% in Federal National Mortgage Association (FNMA).

#### 3) **Due From Other Governments**

Metro receives funding from the High Intensity Drug Trafficking Area (HIDTA) grant provided by the United States Office of National Drug Control Policy. As of June 30, 2008, the amount receivable from this funding agency was \$116,920.

#### Notes to Financial Statements June 30, 2008

#### 4) Capital Assets

Capital asset activity for the year ended June 30, 2008, was as follows:

	Balances					Balances		
	June 30, 2007 Additions			Additions	s June 30, 2008			
Equipment	\$	, , , , , , ,	\$	-	\$	981,413		
Less accumulated depreciation		615,657		104,945		720,602		
Capital assets, net	\$	365,756	\$	(104,945)	\$	260,811		

Depreciation expense for the year ended June 30, 2008 of \$104,945 was charged to the law enforcement activities function.

#### 5) Risk Management

Metro is exposed to various risks of loss from torts; theft of, damage to, and destruction of assets; business interruption; errors and omissions; and natural disasters for which Metro carries commercial insurance to cover these risks. There have been no significant reductions in insurance coverage. Settlement amounts have not exceeded insurance coverage for the current year or the three prior years.

#### 6) Joint Powers Agreement

Metro is an organization formed by a joint powers agreement (JPA) between the City of Las Cruces, the County of Dona Ana, the regents of New Mexico State University and the New Mexico State Police Department, dated October 1, 2001, to perform the following:

- To perform and document through covert and overt investigations of violations of the New Mexico State Statutes and United States Code relating to narcotics and drug related offenses;
- To arrest, and to assist in the prosecution of, persons accused of drug and drugrelated offenses, consistent with the United States Constitution, and other federal and state law;
- To develop, and confidentially maintain, intelligence data regarding criminal activity in Las Cruces-Dona Ana County area concerning drug and drug-related activities and offenses;

#### Notes to Financial Statements June 30, 2008

#### 6) Joint Powers Agreement — continued

- To collect, maintain and disseminate criminal intelligence including files regarding such criminal activity in accordance with 28 CFT 23;
- To account for the disposition of all seized property, including illegal narcotics, as well as to account for all federal or state reimbursements for services rendered, commonly referred to as "seized asset funds."

The JPA continues on a yearly basis unless terminated by the parties.

Metro is governed by a board comprised of nine members; three appointed by the City of Las Cruces, three appointed by the County of Dona Ana, and one each appointed by the District Attorney (or designee), the Chief of New Mexico State University Police (or designee) and the Chief of the New Mexico State Police (or designee). The Special Agent-in-Charge is responsible for the day-to-day operations of Metro.

The City of Las Cruces (the "City") is the fiscal agent for Metro. The City is responsible to contract for audit services.

The City and the County agree to fund Metro's operating expenses proportionate to their respective share of the total number of agents assigned to Metro for each fiscal year. The number of agents participating in the task force can vary from year to year. During fiscal year 2008, operating contributions from the City and the County were \$170,750 each.

#### 7) Employee Retirement System

#### Retirement Plan

Substantially all full-time employees of Metro participate in a defined benefit contributory retirement plan through the Public Employees' Retirement Act (PERA) of the State of New Mexico, a cost-sharing multiple employer public employee retirement system. Benefit provisions are established and may only be amended by state statute. Information pertaining to the actuarially computed present value of vested accumulated plan benefits and nonvested accumulated plan benefits, the plan's net assets available for benefits and the assumed rate of return used in computing the present value, and ten-year historical trend information presenting PERA's progress in accumulating sufficient assets to pay benefits when due is not available by individual government agencies participating in the plan. Actuarial pension data for the State of New Mexico, as employer, is provided at the statewide level in a separately issued audit report of PERA. That report may be obtained by writing to PERA, P.O. Box 2123, 1120 Paseo de Peralta, Santa Fe, NM, 87504-2123 or on their internet website at www.state.nm.us/pera/.

#### Notes to Financial Statements June 30, 2008

#### 7) Employee Retirement System — continued

#### Retirement Eligibility

Eligibility for receiving the monthly benefit equal to the number of years of credited service times 2.5% of their final average monthly salary, the 36 consecutive months of credited service producing the largest average, is as follows:

- Employees may retire at:
  - Any age with 25 or more years of credited service
  - Age 60 or older with 20 or more years of credited service
- All employees are eligible for retirement at:
  - Age 61 or older with 17 or more years of credited service
  - Age 62 or older with 14 or more years of credited service
  - Age 63 or older with 11 or more years of credited service
  - Age 64 or older with 8 or more years of credited service
  - Age 65 or older with 5 or more years of credited service
- Benefits vest after five years of credited service

#### Disability Benefits

Members or vested former members with five or more years of credited service will receive their normal retirement pension based on credited service and final average salary at the time of disability or retirement. The five-year service requirement is waived if the disability is incurred in the line of duty. Disability retirements are subject to reevaluation until the member reaches normal retirement. Payment of the disability pension is suspended for the balance of any year in which a disability-retired member does not submit an annual statement of earnings from gainful employment by June 30<sup>th</sup> of each year or if the amount of earnings in the previous year is more than the amount that causes the suspension of, or a decrease in, the Social Security Old Age Benefit for a 65 year old.

#### **Funding Policy**

Participants are required to contribute 13.15% of their eligible wages and Metro is required to contribute 18.5% of eligible wages. Below represents the schedule of contributions for the year ended June 30:

		Contri	Eligible			
	Par	Participant		Metro		Wages
2008	\$	3,659	\$	7,753	\$	51,176
2007		2,291		4,856		32,052
2006		3,173		6,672		44,147

#### Notes to Financial Statements June 30, 2008

#### 7) Employee Retirement System — continued

#### Funding Policy — continued

The remaining salaries and wages expense is for employees not eligible to participate in the plan.

#### 8) Commitments

In January 2007, Metro's facility lease was amended to provide for additional space to accommodate an expansion to facilitate additional investigative support operations. The ten-year operating lease increased the annual rent payments beginning in August 2005. The annual rent payments begin at \$487,000 per year and increase to a maximum of \$654,733 in year 10. The annual rent payment includes substantially all of the utilities and maintenance of the facilities. Metro has the option to renew this lease for a period of up to two additional three-year periods with the annual rent payment adjusted for changes in the consumer price index.

The following is a schedule of minimum annual rent payments under this operating lease agreement.

Year ended June 30,	
2009	\$ 542,911
2010	561,548
2011	580,185
2012	598,822
2013	617,459
2014-2015	 1,290,829
	\$ 4,191,754

#### 9) Interfund Balances

At June 30, 2008, the grant fund owed \$106,210 to the general fund to pay for certain operational costs of drug intervention activities. These amounts are expected to be paid back within a year.

#### Notes to Financial Statements June 30, 2008

#### 10) Adjustments

Fund balances of Metro's governmental funds of \$1,095,248 differ from total net assets of \$1,356,059 reported on the statement of net assets because capital assets are not reported in the funds. Additionally, the net change in fund balances of Metro's governmental funds differ from the reduction in net assets reported on the statement of activities because capital outlays are reported in the funds and depreciation expense is reported on the statement of activities.

The following is a summary of the differences:

Fund balance	\$	1,095,248
Capital assets are not financial resources and, therefore, are not reported in the funds  Net assets	<u>\$</u>	260,811 1,356,059
Net change in fund balances Depreciation expense	\$	(41,333) (104,945)
Net change in net assets	\$	(146,278)

#### 11) Related Party Transactions

Metro receives funding from members of the joint powers agreement. During the year ended June 30, 2008, Metro received \$170,750 each from the City of Las Cruces and Dona Ana County.



#### Metro Narcotics Agency Schedule of Pledged Collateral June 30, 2008

The City of Las Cruces is the fiscal agent of Metro. Therefore, Metro participates in the City's pooling of cash and investments. The schedule of pledged collateral below represents the amounts that pertain to the City of Las Cruces pooled deposits.

#### **Deposits**

Institution/Security Safe Keeping Local		M	arket Value
Wells Fargo Bank, NA	Wells Fargo Bank Northwest		
WFBS 01, 5.50%, 06/01/2037, 3128MS	57G9	\$	1,916,077
		\$	1,916,077
Summary of Collateralization	<u> </u>		
Wells Fargo Bank			
Ending bank balance		\$	435,777
Less FDIC insurance			(100,000)
Total uninsured public funds		\$	335,777
Pledged collateral held by the pledging	bank's		
trust department in the City's name		\$	1,916,077
50% collateral requirement			167,889
Pledged collateral in excess of requirem	ent	\$	1,748,188
Uninsured and uncollateralized		\$	<del></del>

#### Metro Narcotics Agency Schedule of Deposit Accounts and Investments June 30, 2008

The City of Las Cruces is the fiscal agent of Metro. Therefore, Metro participates in the City's pooling of cash and investments. Details of Metro's cash and cash equivalents are as follows:

Account	Account Type	Pooled Cash & Investments	Metro Narcotics Accounts	Total Reconciled Balance	On Deposit 6/30/2008
<b>Deposit Accounts</b>					
Wells Fargo Bank					
Treasury fund - operating	Checking	\$ (1,353,172)	\$ -	\$ (1,353,172)	\$ 89,503
Payroll direct deposit account	Checking	(206,575)	-	(206,575)	-
On demand	Checking	31,346	-	31,346	50,035
Rio Grande Natural Gas Association Revenue	Checking	(456,959)	-	(456,959)	-
Community Development	Checking	-	-	-	173,533
Community Development Home Rehab	Savings	-	-	-	25,987
Community Development Home Program	Savings	-	-	-	1,557
Metro Narcotics Agency	Savings		95,162	95,162	95,162
Total deposit accounts		(1,985,360)	95,162	(1,890,198)	\$ 435,777
Investments					
Wells Fargo Bank					
WF Treas Plus MM Fund - Sweep Account	Sweep	7,439,326	_	7,439,326	
Investment Custody Account	Investment	4,248,320	-	4,248,320	
Wells Capital Management					
CLC Liquidity Management Agency	Investment	103,692,733	_	103,692,733	
	m v estiment	103,072,733		103,072,733	
Wells Fargo Brokerage Services, LLC	D 1	<b>5.215.5</b> 00		<b>5.215.5</b> 00	
City of Las Cruces	Brokerage	7,315,599	-	7,315,599	
New Mexico State New Mexigrow LGIP					
Local Agency Investment Fund	Investment	6,025,782		6,025,782	
Total investments		128,721,760		128,721,760	
Total deposits and investments		126,736,400	95,162	126,831,562	
Accrued Interest Receivable					
Wells Capital Management - Pool		300,284	-	300,284	
Accrued interest - other pooled investments		64,744	-	64,744	
Total cash and investments		127,101,428	95,162	127,196,590	
Less balances in City of Las Cruces funds		126,183,141	-	126,183,141	
Metro cash and investment balances		\$ 918,287	\$ 95,162	\$ 1,013,449	



# Report on Internal Control Over Financial Reporting and Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance With Government Auditing Standards

Mr. Hector Balderas, State Auditor of New Mexico and the Board of Directors of the Metro Narcotics Agency

We have audited the accompanying financial statements of the governmental activities and each major fund, and budgetary comparisons of the Metro Narcotics Agency (Metro), Las Cruces, New Mexico, as of and for the year ended June 30, 2008, which collectively comprise Metro's basic financial statements and have issued our report thereon dated November 26, 2008. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

#### Internal Control Over Financial Reporting

In planning and performing our audit, we considered Metro's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Metro's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the Metro's internal control over financial reporting.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects Metro's ability to initiate, authorize, record, process, or report financial data reliably in accordance with generally accepted accounting principles such that there is more than a remote likelihood that a misstatement of Metro's financial statements that is more than inconsequential will not be prevented or detected by Metro's internal control

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that a material misstatement of the financial statements will not be prevented or detected by Metro's internal control.

Our consideration of the internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in the internal control that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above.

#### Compliance and Other Matters

As part of obtaining reasonable assurance about whether Metro's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which would have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed an instance of noncompliance that is required to be reported under *Government Auditing Standards* and which is described in the accompanying schedule of findings and responses as item 08-01.

Metro's response to the finding identified in our audit is described in the accompanying schedule of findings and responses. We did not audit Metro's response and, accordingly, we express no opinion on it.

This report is intended solely for the information and use of the board of directors, Metro's management, the New Mexico Department of Finance and Administration and the New Mexico State Auditor, and is not intended to be and should not be used by anyone other than these specified parties.



November 26, 2008

#### Metro Narcotics Agency Schedule of Findings and Responses For the Year Ended June 30, 2008

#### 08-01 — Special Tests and Provisions—Form I-9 (Repeat Finding)

Federal program information:

Funding agency: Office of National Drug Control Policy

Title: High Intensity Drug Trafficking Area (HIDTA) Program

CFDA Number: 16.xxx

Award number: I6PSNP562Z

I7PSNP562Z

Award year: 07/01/06 - 12/31/07

07/01/07 - 6/30/09

*Criteria:* According to Section A of the HIDTA grant document, the recipient of HIDTA funds is required to submit an acceptable equal employment opportunity plan that is approved by the office of civil rights, as well as complete and keep on file the appropriate Citizenship and Immigration Services Employment Eligibility Verification forms (I-9) for each employee.

Condition: I-9 forms for three HIDTA officers could not be located in their personnel files.

*Context:* Three of four officers selected for testwork did not have an I-9 form in their personnel file.

*Cause:* Adequate internal controls do not exist that would ensure the appropriate Citizenship and Immigration Services Employment Eligibility Verification forms (I-9) are kept on file for each employee.

*Effect:* Employees may not be eligible because of their immigration status.

*Auditors' Recommendations:* Develop internal controls that would ensure the required I-9 form is kept on file for all HIDTA employees.

*Management's Response*: The City will continue to improve monitoring procedures to ensure proper forms are maintained in employee personnel files.

#### Metro Narcotics Agency Summary Schedule of Prior Audit Findings For the Year Ended June 30, 2008

Finding: 07-01 — Special Tests and Provisions—Form I-9

Current Status: The finding is repeated in 2008.

#### Other Disclosures For the Year Ended June 30, 2008

#### **Exit Conference**

An exit conference was conducted on November 17, 2008, in a closed meeting of the Board of Directors pursuant to *Section 12-6-5 NMSA, 1978* with the following individuals in attendance:

#### Metro Board of Directors

Harry Romero Board Chair
Dolores Archuleta Board Member

Metro

Denis Romero Special Agent in Charge Lupe Cardenas Metro Accounting Technician

Yoli Zubia Metro Office Assistant

City of Las Cruces (Fiscal Agent)

Mark D. Sutter, CPA/Ph.D. Finance Director
Pat Degman, CGFM Comptroller
Ken Miyagishima Mayor

Terrence Moore City Manager Audrey Evins Internal Auditor

Cynthia Vigil Accounting Supervisor Melissa Nelson Accounting Supervisor

REDWLLC

Bruce Bleakman Principal

#### **Financial Statement Preparation**

The City's Accounting Department prepared the accompanying financial statements; however, Metro is responsible for the financial statement content.